

Health Promotion Thinking, Interpretation and Implementation in Iran: Capacities, and the Way Forward

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Reviewing the history of public health in the past 60 years indicates evidence of significant changes and adaptive developmental shifts in public health focuses and approaches to health. Our collective understanding about health and its determinants has changed from non-scientific approaches to the scientific approaches including medical, psychological, ecological, social and more recently systems approaches (1). The concept of "health promotion" coined in Ottawa Charter in 1986 (2), was a revolutionary shift from reductionist individualistic perspective to holistic population perspective to health which values the role of the context and its political, economic, environmental and social dimensions. The Ottawa charter advocates for five key actions including building healthy policies, creating supportive environments, strengthening community actions, developing individual skills and re-orienting health systems.

Since emergence of health promotion approach to health the required capacity for implementing health promotionvalues, principles and concepts were developed in many countries Especially developed countries. Health

promotion capacity can include essential knowledge, skills, commitment, structures, systems and leadership (3) policies, institutions, programs and practices (4) to enable effective health promotion and mainstreaming health promotion for strengthening national health systems and promote population health. However, these complementary and adaptive changes did not happen in all regions and countries in a similar ways. While the uptake of health promotion in developed countries led to significant change in their capacities such as policy, infrastructure and practice and hence improved their population health, many developing countries lagged behind. Although the dialogue of health promotion has been diffused in many developing countries such as Iran. the research shows differences in the understanding of key concepts of health promotion and lack of a functional health promotion infrastructure in the majority of developing countries around the world (5).

In case of Iran, for example, although in recent years the term "Health Promotion" is increasingly used in verbal and written communications and literature, but

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This paper can contribute to diffusion and implementation of health promotion approach to health in health policy, health planning, health programs and reorienting health systems in Iran.

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rarely real academic meaning is understood. Often it is understood as "improving health" mainly by medical or health care and health advice. Medical approach to health is still the most dominant approach to understand health, obviously with longest history, while psychological approach to health known as "health education approach" has also 60 years history. It seems that we are at the edge of third public health revolution giving birth to social approach to health or "Health Promotion".

1. Landscape of Health Promotion Changes in Iran

It can be said the returning the first Iranian health promotion graduates from overseas in 1996 played an important role in introducing the health promotion concepts in Iran. Few years later the first health promotion committees were established within the Ministry of health. Furthermore, attendance of the time manager of health education office of the Ministry and few other senior managers of the health system in WHO Health Promotion Conference in Mexico in 2000, helped significantly to further diffusion of health promotion concepts in Iran. As a result, many educational activities for introducing the concepts of health promotion were implemented, such as translation and wide dissemination of global health promotion documents for instance Health Promotion Glossary in different levels of the health system. Many workshops were also held for health education officers across the country regarding the new concepts introduced by health promotion approach. The gradual shift in dialogue within the Ministry led to adding the term "Health Promotion" to the name of the Office of Health Education in 2009. This was followed by retitling the Health Education Board to Health Education and Promotion Board in 2010 and also similarly the name of health educational departments in schools of public health changed to "Health Education and Promotion Departments. Finally the name of the national health education association and its journal changed to health education and promotion in 2010. In 2012, the PhD degree of health education was replaced by a new curriculum of the "Health Education and Promotion" (6), hence many health promotion courses were developed for the first time within universities. In addition new research centers and journals under the label of health promotion were established in recent few

It should be noted that these changes reflect the acceptance of health promotion concept as a complement to health education, however these acceptance was not priceless, smooth and fast. At the beginning, there was a hesitance even rejection of the term by mainly health education experts as some saw that as treating to the old

health education field. As the health promotion approach to health still has not been implemented in practice, yet little challenge has been perceived by medical professionals in top managerial and decision making positions.

2. Superficial Uptake of Health Promotion Concepts

Despite these changes due to strong dominance of medical approach to health in Iran, lack of true evidenceinformed practice, weak and superficial understanding of health promotion concepts, inadequate infrastructure and limited capacity of health promotion, health promotion perspectives has not been properly interpreted an or effectively implemented in Iran. For example, the current understanding of many stakeholders about health promotion is very limited, there is significant shortage of competent health promotion experts, researchers and officers and limited funding. As a result, still in national health policies, systems, planning and programs the most dominant approach to health is expensive medical approach. WHO seriously encourages the nations to improve the health of their nations through their ability to refocus health systems to include the promotion of health (7). With growing the number of health promotion experts in Iran and better communicational infrastructures and networking among health professional and establishment of health promotion courses, one can hope that health promotion approach is about to be implemented in managing the health challenges of 21 century.

3. The Way Forward

Learning from international experiences (8), it seems that capacity mapping followed by the capacity development for health promotion in Iran is among the first and most important steps to be taken. Key prerequisites of effective implementation of Health Promotion Approach are significant attention and effective actions to train component health promotion workforce, secure sustainable financing, and development of research and knowledge management infrastructures.

Similar to many other developed and developing countries, Non Communicable Disease (NCD) is a major issue of health system in Iran. WHO advocates for health promotion approach to health and diseases, especially to NCD (9-11), which its effectiveness has been approved. Hence, one of the important changes that all should help to happen in Iran is the shift from medical approach to health and disease to Health Promotion Approach especially among national policy makers and decision makers as well as public health professionals. It is hoped that this editorial will contribute to a critical and timely dialogue on the great need to health promotion thinking and interpretation in a way to inform evidence-informed and cost effective practice.

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